# **Oregon Viral Hepatitis Action Plan**

## AIMS...

- Prevent new infections
- Improve health outcomes
- Eliminate community and population disparities
- Decrease future medical care costs



Screening

Awareness

Prevention

# **Our Framework for Action:** *Collective Impact*



The Collective Impact process is cross-sector approach to address a complex problem where participants develop a common agenda, share measures and align efforts.

## **Five Conditions**

- Common agenda
- Shared measurements
- Mutually reinforcing activities
- Communication
- Backbone support of collective



The role of the backbone is to support members to shift from acting alone to acting together.

**Collective Impact:** *Lessons from the Field* 



- 1. Develop the right governance structure for the collective's aims.
  - Consider carefully structure options
  - Include everyone community members, service providers, government agencies, businesses and philanthropy
- 2. Clearly define 'the community' and understand what is important to <u>them</u>.
- 3. Co-develop work plans and communicate across committees to align community resources, programs and systems with data metrics

# **Collective Impact:** *Lessons from the Field*



## 4. Backbone support:

- Accountable to stakeholders,
- Viewed as trustworthy
- Act based on collective will
- SWork in the best interest of the community

## 5. Develop, support and sustained core capabilities:

- Community mobilization
- Collaboration
- Design
- Innovation
- Measurement and Evaluation

- Mindset and Culture
- Resource mobilization
- Systems Thinking
- Adaptive leadership



# **Key Drivers of Viral Hepatitis**



- Stigma directed at persons and populations affected by viral hepatitis
- Decision-makers who are unaware, have not prioritized or do not understand the urgency or need to address viral hepatitis and its related health disparities
- Decision-maker hesitation at the system level to implement evidence-based or promising interventions to address health issues faced by persons who use drugs
- Lack of community-based hepatitis C screening and linkage to care efforts for affected populations
- Insufficient access and reimbursement across ALL settings for viral hepatitis screening, care, treatment and post-cure care
- Insufficient epidemiologic, surveillance and evaluation data to effectively describe, develop and implement focused interventions and monitor outcomes

## **Oregon Viral Hepatitis Action Plan**

| Aims∗  | Primary Drivers   | Secondary Drivers & Components  |
|--|---|---|
| <ul> <li>Prevent new<br/>infections,</li> <li>Improve health<br/>outcomes,</li> <li>Decrease community</li> </ul>  | Confront stigma directed<br>at persons and<br>populations affected by<br>viral hepatitis  | Implement communication and education campaigns         ✓       Multiple campaigns, audiences, including communities, providers, decision makers         ✓       Develop messages for prevention, vaccination, screening, care, treatment and hepatitis C cure.         ✓       Address stigma and its role in creating and reinforcing viral hepatitis health disparities         ✓       Educate decision-makers about urgency, benefits, opportunities and policy solutions  |
| and population<br>health disparities,<br>and<br>⊃Decrease future<br>medical care costs   | Educate communities and<br>decision-makers about<br>urgency and need to<br>address viral hepatitis<br>prevention, treatment<br>and related health | <ul> <li>Initiate cross-sector group to address health equity and health outcomes among persons</li> <li>who use drugs</li> <li>✓ Identify individual, family and community-level protective, risk and resilient factors that affect health outcomes for persons who use drugs</li> <li>✓ Develop response plan that includes policy gap analyses and proposed evidence based and promising policies and interventions</li> </ul>   |
| * The aims originated from<br>the document <u>Viral</u><br><u>Hepatitis in Oregon</u> and<br>were developed with input<br>from subject matter experts<br>and community<br>stakeholders as part of the<br><b>Oregon Viral Hepatitis</b><br><b>Action Plan.</b> For more | disparities<br>Address broader health<br>issues faced by persons<br>who use drugs<br>(to more effectively<br>address viral hepatitis)             | <ul> <li>Endorse and expand evidence-based and promising interventions for populations with viral hepatitis health disparities, including</li> <li>✓ Sterile injection equipment access and disposal of used equipment</li> <li>✓ Community access to naloxone</li> <li>✓ Safer consumption sites</li> <li>✓ Hepatitis B and C screening in primary care screening according to national guidelines</li> <li>✓ Urgent care and emergency department hepatitis C screening and linkage to care</li> <li>✓ Community based hepatitis A/B vaccinations, hepatitis C screening and linkage to care</li> </ul> |
| information, contact<br>judith.m.leahy@state.or.us   | Increase community-<br>based hepatitis C<br>screening and linkage<br>efforts in affected<br>populations   | <ul> <li>Expand coverage and reimbursement of HCV curative treatment across all payers and health systems</li> <li>✓ Increase publicly funded coverage for curative hepatitis C treatment</li> <li>✓ Require payers to provide coverage that is no more restrictive than publicly funded payers</li> <li>✓ Broaden reimbursement and coverage criteria to allow hepatitis C treatment in primary care</li> </ul>  |
|  | Improve access and<br>reimbursement across all<br>settings for screening,<br>care, treatment and cure   | Increase stakeholder infrastructures and capacities         ✓ Increase public health surveillance capacity         ✓ Increase public health and primary care workforce capacity to screen and treat         ✓ Support and expand community engagement in policy work at local, state and national levels  |
|  | Use data to focus<br>prevention and evaluate<br>interventions, and<br>monitor viral hepatitis<br>care continuums                                  | <ul> <li>Utilize data and evaluation information to direct and inform actions</li> <li>✓ Monitor morbidity and mortality; identify high risk populations, behavioral/environmental risk and protective factors</li> <li>✓ Identify policies that affect viral hepatitis prevention, transmission and treatment</li> <li>✓ Evaluate the impact of publicly funded coverage of curative hepatitis C treatment on rates of hepatitis C treatment, morbidity and mortality</li> </ul>   |

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GLOBAL MEASURES: CHBV/HCV cases reported HBV/HCV related liver cancer cases OHSU HBV/HCV related liver transplants HBV/HCV mortality Documentation of HBV/HCV racial, ethnic, and population disparities

**COLLECTIVE ACTION :** Common agenda, Mutually reinforcing Activities, Shared measures Communication and Backbone Support

| Common Agenda |  | Reinforcing Activities  | Shared Measures   |
|---------------|--|---|---|
| Awareness     |  |   |   |
| COMMUNICATE   | Promote safer injection practices and disposal of used equipment among persons who use drugs   | <ul> <li><u>Coordinated</u> communication campaigns for:</li> <li><u>General public</u> to decrease stigma and promote HCV screening of Baby Boomers and HBV screening and vaccination of at-risk populations</li> <li><u>CBOs working with PWUDs</u> to promote safer injection practices; HBV vaccinations, HCV screening and medical care for prevention and substance use issues</li> <li><u>Health Systems</u> to implement /HAV/HBV vaccinations, HBV and HCV screening protocols for HCPs across system settings</li> <li><u>Health Care Providers:</u> to decrease stigma towards to PWUDs and patients with HCV, increase routine HCV screening of birth cohort and HBV in persons at risk, and increase HAV/HBV vax of at-risk adults</li> <li><u>Pharmacies</u> to increase awareness that it is legal to sell non-prescription syringe and provide safe syringe collection programs</li> <li><u>Large employers</u> to increase to HAV/HBV vaccination and HBV/HCV screening and treatment</li> </ul> | <ul> <li>Completed communication plans audiences or settings</li> <li><u>General</u>: Public, Baby Boomers &amp; Community Based<br/>Agencies that serve Baby Boomer populations</li> <li><u>Persons who use drugs</u>: PWUDs &amp; Community Based<br/>Agencies</li> <li><u>Communities with health disparities</u>: Asian and Pacific<br/>Islanders, Black/African Americans &amp; Community Base<br/>Agencies who serve these populations</li> <li><u>Health Systems</u> private and public systems such as<br/>Medicaid FFS, CCOs, Peace Health, Legacy, Kaiser etc)</li> <li><u>Health Care Providers</u> to address stigma and screening</li> <li><u>Pharmacies</u> to increase non-prescription syringe access<br/>through sales</li> <li><u>Company and organization</u> employee wellness plans (e.g.</li> </ul> |
|               | Increase the number of pharmacies that sell non-<br>prescription syringes and the number of safe dispose of<br>used syringes and equipment |   |   |
|               | Develop cultural competency among healthcare<br>providers particularly to better serve persons who inject<br>drugs                         |   |   |
|               | Increase HAV/HBV adult vaccinations in primary care, STI clinics and pharmacy settings   |   |   |
|               | Promote HBV/HCV screening in primary care, STI clinics<br>and non-clinical settings  |   |   |
|               | Address stigma against people with HBV and HCV within families, communities and by healthcare providers                                    |   | PEBB)<br>Repeated survey questions to monitor communication   |
|               | Provide Oregon public health data in brief and easily understandable formats   |   | campaign implementation such as awareness, one-time<br>HCV testing, screening of pregnant women or attitudes<br>related to HBV/HCV (e.g. BRFSS questions)   |
|               | Share key findings of scientific and evidence based research in brief and easily understandable formats                                    |   | Materials and data visualization tools developed  |
|               |  | visualization tools and methods   | Tracking of social media postings, internet views of OHA website, and number of downloads   |
|               |  | Translate scientific and evidence based research on<br>topics such as viral hepatitis prevention, screening and<br>care interventions into understandable briefs, white<br>papers and fact sheets for multiple audiences, including<br>community, health care providers, health system and<br>public policy decision-makers, elected and appointed  | Summarized survey results about use and utility from persons downloading materials or using tools   |

Developed as part of the Oregon Viral Hepatitis Action Plan process with input from subject matter experts and community stakeholders. For more information, please contact judith.m.leahy@state.or.us

officials and the media.

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**COLLECTIVE ACTION :** Common agenda, Mutually reinforcing Activities, Shared measures Communication and Backbone Support

| Common Agenda             |  | Reinforcing Activities  | Shared Measures   |
|---------------------------|--|---|---|
| PREVENTION                |  |   |   |
| <b>PREVENT INFECTIONS</b> | Equal access to clean and sterile injection equipment, including syringes in every county  | Implementation of best practices in syringe exchange programs across Oregon.  | Number, location and practices of syringe exchange programs across Oregon. (survey)   |
|                           | Access to harm reduction information, education and injection equipment in every county  | Deliver harm reduction activities , including stigma,<br>abscess prevention and safer injection practices across<br>Oregon.                               | Number, location and practices of pharmacy non-<br>prescription syringe sales across Oregon. (survey)   |
|                           | Increased availability of Medication Assisted Treatment<br>(MAT)   | Encourage pharmacies to provide non-prescription syringe access across Oregon.  | Number, location, requirements and (if applicable) length of waiting list for MAT programs across Oregon. (survey)                                      |
|                           | Preferential access to substance abuse treatment and recovery services, including MAT for people living with chronic HBV and HCV | Support AMH SA/Recovery Program to expand MAT across Oregon   | Monitoring outcomes (potentially completed treatment or other measures) in patients with chronic HBV/HCV participating AMH SA/Recovery program (survey) |
|                           | Prevent viral hepatitis transmission in health care settings   | Policy change to support priority access to AMH<br>SA/Recovery programs, including MAT for people living<br>with chronic HBV or HCV                       | Number of providers participating in <i>One and Only</i><br><i>Campaign</i> and number of trainings conducted in OHA's                                  |
|                           | Prevent viral hepatitis transmission in all health care settings   | Provide training in adequate infection control practices<br>in: dialysis settings, long term care, ambulatory care,<br>pain clinics, and surgery centers. | annual Healthcare Acquired Infection (HAI) report   |
| VACCINATION               | Vaccinate adults in primary care settings for HAV/HBV according to the USPHTF and ACIP Guidelines                                | Encourage insurance companies and CCOs to cover<br>adult HAV/HBV vaccine at pharmacies  | Adult HAV/ HBV vaccinations documented in ALERT with information regarding demographic characteristics and where obtained                               |
|                           | Vaccinate adults for HAV/HBV in non-clinical settings  | Urge health systems to use clinical decision support tools for HAV/HBV vaccination  | Documentation of insurance coverage policies for adult HAV/HBV vaccine by plan (survey)   |
|                           | Vaccinate adults for HAV/HBV in incarcerated settings  | Support ODOC to continue to provide HAV/HBV vaccine to incarcerated adults in Oregon  | Aggregate reports from health systems showing proportion of eligible persons vaccinated against HBV   |

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|        | Common Agenda  | Reinforcing Activities  | Shared Measures  |
|--------|--|---|--|
| Sc     | REENING & DIAGNOSIS  |   |  |
|        | Screen for HBV and HCV in primary care settings according to the national guidelines (CDC/USPHTF)                          | Conduct HCV screening in non-clinical settings, such<br>as syringe exchange, homeless shelters, detox<br>programs, community corrections, SA/Recovery<br>programs, including MAT, senior centers, and faith-<br>based community service programs such as meal<br>programs.<br>Provide information to health system champions and<br>decision-makers to urge use of clinical decision tools<br>for HCV screening in primary care, emergency<br>department (ED) and urgent care settings. | Number of HCV tests performed and proportion positive in state (will require reporting of all positive and negative HCV tests in Oregon)                                     |
| Screen | Screen PWUD and birth cohort populations who report<br>no prior screening for HCV in emergency and urgent<br>care settings |   | Survey of selected primary care providers (e.g. Oregon<br>Primary Care Provider Network members) for use of formal<br>risk assessments that include HCV questions, screening |
| SC     | Screen persons who use drugs for HBV and HCV in non-<br>clinical settings across Oregon                                    |   | protocols and clinical decision making tools and HCV test<br>types used (survey)   |
|        | Screen birth-cohort for HCV in non-clinical settings   |   | Number of non-clinical sites screening for HCV, screening policies including CLIA waiver (survey)  |
|        | across Oregon  | Conduct an Essence demonstration project to identify<br>EDs with highest burden of patients at risk for HBV   |  |
|        |  | and HCV to establish screening sites  | Non-clinical HCV testing program de-identified data,   |
|        |  | Share existing clinical decision tools for HBV and HCV screening with FQHCs and CCOs (e.g. NVHR tools)  | including demographics, risk and results for CLIA waived tests.  |
|        |  | Establish HCV birth cohort screening as a public<br>health performance measure that supports the State<br>Health Improvement Plan (SHIP) to decrease HCV<br>mortality.  |  |
|        |  | Collaborate with OHA Transformation Center to<br>encourage CCOs to establish HCV screening as a<br>Performance Improvement Project (PIP)  |  |
|        |  | Develop toolkit to promote evidence-based strategies (e.g. standing orders, clinical decision   |  |

Encourage use of HCV test types or processes such as core antigen testing or reflex testing to streamline testing process

support tools) to increase screen for HBV/HCV

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|        | Common Agenda   | Reinforcing Activities  | Shared Measures   |
|--------|---|---|---|
| С      | ARE & CURE  |   | Collection of data measures related to viral hepatitis care cascade   |
| & Cure | Confirm chronic infection<br>Provide care and treatment compliant with accepted<br>treatment guidelines (VA/AASLD/IDSA/WHO) | Surveillance activities, including electronic lab<br>reporting (ELR) of positive and negative HCV screening<br>tests, provide technical assistance and data analysis<br>support to LHDs and CBO screening activities, | HBV/HCV emergency department, in-patient, hospital<br>discharge and pharmacy (APAC) reports<br>Data reported by health systems to Public Health Division<br>[survey]:   |
| CARE   | Detect liver cancer early<br>Eliminate chronic HCV infection in Oregon  | Support funding solutions that would encourage CCOs implementation of HCV treatment protocols compliant with accepted treatment guidelines and protocols (VA, WHO, AASLD/IDSA)  | <ul> <li>Number of of patients who meet screening criteria (birth cohort and risk)</li> <li>Number of of patients screened</li> <li>Number of patients antibody positive (past or present HCV infection)</li> </ul>   |
|        |   | Support medical home model programs to stage, prioritize and refer or treat chronic HCV infection   | <ul> <li>Number of patients confirmed</li> <li>Number of of patients staged</li> <li>Number of patients at each stage or score</li> </ul>   |
|        |   | Develop primary care based HCV treatment network<br>to increase the number of primary care providers<br>available to treat HCV  | <ul> <li>Number of patients evaluated for HCV treatment</li> <li>Number of patients ineligible or denied tx with reason</li> <li>Number of patients starting treatment</li> <li>Number of patients completing treatment (reasons for<br/>non-completion)</li> <li>Number of patients with SVR</li> <li>Number of cured patients who developed liver cancer after</li> </ul> |
|        |   | Implement a medical home model to stage and link<br>persons with chronic HBV or HCV to care and<br>treatment by HCV treating providers or specialists   |   |
|        |   | Monitor medical care compliance with accepted guidelines for Treatment of Chronic HBV and chronic HCV (VA, WHO, AASLD/IDSA)   | specified time frames such as 3 years, 5 years or more<br>Data reported by health systems to Public Health Division<br>[survey]:  |
|        |   | Provide lifetime liver cancer screening as medically indicated by accepted guidelines (VA, WHO, AASLD/IDSA)   | <ul> <li>Number of patients who meet screening criteria</li> <li>Number of patients screened</li> <li>Number of patients with confirmed chronic HBV</li> <li>Number of patients referred to specialty care</li> </ul>   |
|        |   |   | <ul> <li>Number of patients evaluated for HBV treatment</li> <li>Number of patients ineligible or denied tx with reason</li> <li>Number of patients on treatment</li> </ul>   |

• Patient treatment status/outcomes

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**COLLECTIVE ACTION :** Common agenda, Mutually reinforcing Activities, Shared measures Communication and Backbone Support

| Common Agenda   | Reinforcing Activities   | Shared Measures  |
|---|--|--|
| Ροιις   | Conduct annual policy gap analysis   | Number of stakeholder meetings conducted and policy priority list  |
| GENERAL POLICY  | Bring together stakeholders to learn about policy<br>development processes, past viral hepatitis policy<br>initiatives, potential viral hepatitis policy opportunities<br>and to collectively develop short and long term policy<br>objectives and strategies. | Policy gap analysis report   |
| Build policy capacity of stakeholders to link research,<br>knowledge, experience and evidence together for policy action  |  | Short and long term policy priorities and accompanying strategies and plans  |
|   | Ensure public health programmatic and surveillance   | FTE of state and local health departments  |
|   | infrastructure is adequate to carry out duties   | Annual summary for stakeholders of policy actions, results<br>and lessons learned across all areas: awareness, prevention, |
|   |  | vaccination, screening, care, cure and populations   |
| Awareness   | Engage community members and end-users of public<br>health data for policy decisions to determine<br>information needs, and provide content and design<br>feedback on public health data materials   | Completed communication plans for policy decision-makers   |
| Public health data, scientific findings and evidence based<br>interventions are presented in simple, accurate and useful ways<br>to public health and health policy decision-makers |  | Developed data visualization tools and materials specific for use with policy decision-makers                              |
|   | Use data visualization tools to communicate public health data, scientific findings and evidence based interventions   | Include summary of actions and lessons learned in annual policy summary for stakeholders                                   |
| Prevention & Vaccination  |  | Deline and size including the strend last term UDV and   |
| Decrease HBV and HCV transmission related to injection drug   | Develop short and long term public policy strategies<br>and plans for HBV and HCV prevention.  | Policy gap analysis, including short and long term HBV and<br>HCV prevention priorities and strategies                     |
| use   | Obtain funding to support harm reduction and syringe   | Amount of state, local and other sources of funding support  |
| Support HBV and HCV screening efforts in primary care   | exchange services for every county.  | dedicated to harm reduction activities, syringe exchange,<br>and drop boxes in each county (survey)                        |
| Support adult HAV/HBV vaccination reimbursement in pharmacy   | Secure funding to create syringe drop box sites.   | Status of drug paraphernalia law, including exemption list   |
| settings  | Explore policy solutions related to the drug<br>paraphernalia law's syringe exemption but inclusion of<br>other equipment that chould not be shared  | Status of insurance plan reimbursement for pharmacy based HAAV/HBV vaccination by plan (survey)                            |
|   | other equipment that should not be shared<br>Explore policy solutions related to HAV/HBV<br>vaccination insurance reimbursement at pharmacies  | Status of insurance plan screening policies for HBV and HCV (survey)   |
| Developed as part of the Oregon Viral Hepatitis Action Plan with input fro  |  | Include policy actions, results and lessons learned in annual policy summary for stakeholders                              |

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|---|--|--|--|
| GLOBAL MEASURES: CHBV/HCV cases reported HBV/HCV related liver cancer cases CHSU HBV/HCV related liver transplants HBV/HCV mortality Commentation of HBV/HCV racial, ethnic, and population disparities |  |  |  |
| <u>Соцестие Астюм</u> : Э Common agenda, Э Mutually reinforcing Activities, Э Shared measures Э Communication and Э Backbone Support  |  |  |  |
| Common Agenda   | Reinforcing Activities   | Shared Measures  |  |
| Ροιις   |  |  |  |
| SCREENING & DIAGNOSIS   | Develop health policy solutions to support insurance reimbursement for HCV screening in ED and urgent care   | Completed policy gap analysis, including short and long term<br>HBV and HCV screening solutions, priorities and strategies |  |
| Support HCV screening and diagnosis reimbursement of populations with risk in emergency department and urgent care  | settings   | Status of HCV screening and diagnosis reimbursement  |  |
| settings across payers  | Propose policy solutions to increase HCV screening of<br>birth cohort in primary care settings across payers   | coverage by plan (survey)  |  |
| Ensure implementation of viral hepatitis screening in primary care settings in accordance with national screening guidelines  | Develop policy solutions to offer rapid HCV, HIV and STI   | Electronic Lab Reporting (ELR) of all HCV tests  |  |
| across payers, including payers with restrictive treatment policies   | screening as part of jail detainee medical exam.<br>Determine policy solutions for CLIA waiver to enable<br>community based organizations to support HCV<br>screening activities | Include policy actions, results and lessons learned in annual policy summary for stakeholders                              |  |
| Support implementation of viral hepatitis screening of<br>populations with risk factors in non-clinical settings  |  | . , ,  |  |
| Require reporting of all electronic lab reports (positive and negative) for HCV   | Secure state and other funding to support HCV<br>screening of high risk populations in non-clinical<br>settings.   |  |  |
| CARE & CURE   | Propose policy solutions to ensure that people living<br>with HCV in Oregon have access to curative treatment<br>delivered in accordance to national guidelines                  | Completed policy gap analysis including short and long term  |  |
| Uphold patient access to levels of care and treatment compliant with nationally accepted guidelines across payers   |  | care policy solutions, priorities and strategies<br>HCV treatment inclusion and exclusion criteria and prior               |  |
| Ensure the level of viral hepatitis treatment provided by payers,   | regardless of their insurance payer  | authorization requirements by plan (survey)  |  |
| including CCOs, is at least equivalent to Fee For Service Medicaid covered care   | Determine policy solutions to increase primary care<br>workforce capacity to treat HCV   | HCV treatment prior authorization and reimbursement policies for primary care providers by plan (survey)                   |  |
| Support training of primary care providers to increase the<br>number of providers able to prescribe curative treatment for<br>people with HCV   | Recommend policy solutions to allow primary care providers to be reimbursed by all payers to treat HCV   | Oregon Department of Corrections HCV treatment protocol compliant with national guidelines, including the Federal          |  |
| For patients at risk of liver cancer, support lifetime access to liver  | Develop policy solutions that will support lifetime<br>access to liver cancer screenings for medically indicated<br>persons with past or present HBV/HCV infection               | Bureau of Prisons  |  |
| cancer screenings   |  | Liver cancer screening protocols, prior authorization requirements, and co-payments by plan (survey)                       |  |
| Ensure the Oregon Department of Corrections is able to provide<br>constitutionally required level of care for incarcerated persons<br>with chronic HCV infection  | Support Oregon Department of Corrections to provide<br>constitutionally required levels of care for people<br>incarcerated with chronic HCV                                      | Include policy actions, results and lessons learned in annual policy summary for stakeholders                              |  |

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